STS-Regulation on securitisation: Remarks on ESMA's proposal for an RTS on STS Notification

by Volker Meissmer, LBBW

ESMA's approach to create three distinct categories in terms of the necessary degree of details is a good start. Furthermore, the distinction between public and private securitisations and within the private securitisation the differentiation between a set of information for prudential reporting and for public disclosure is welcome as well. However, in both cases, certain details should be worked out further. Especially for ABCP securitisations more detailed work has to be done:

1. It should be considered that in ABCP securitisations there are several layers of securitisation exposures: on the transactions level (e.g. the liquidity facility), and on program level (e.g. the ABCP). Although both exposures are considered private securitisations (as the ABCPs do not fall under the prospectus directive), the counterparts, risk features and confidentiality aspects differ fundamentally. Also, as stated in Art 23 STS-Reg some liquidity facilities within an ABCP program may comply with the STS criteria where others do not, and/or the ABCP paper itself may or may not be STS compliant.

Therefore the general information elements for STS notifications should take into account the different characteristics of STS-eligible liquidity lines on one side and STS-eligible ABCP on the other side.

2. In ABCP transactions typically real economy enterprises act as originators. These entities usually do not have LEI numbers. Likewise, the liquidity facility between the SPV and the Sponsor (acting as liquidity bank) is a bilateral credit agreement without an ISIN. Hence, these securitisation exposures (i.e. the liquidity lines) neither have a originator LEI nor an ISIN. Furthermore in the second bullitpoint, it is unclear if the originator LEI (if any – see above) or the sponsor LEI is meant.

This should be considered when the identification of such exposure is regarded.

3. In case of STS-eligible ABCP, such paper is backed by all receivables of the programme. Hence, no distinct originator name can be mentioned. We propose that in this case the sponsor name and LEI should be sufficient. Furthermore, as ABCP paper is issued regularly several times a day/week, each with its own ISIN, there is no specific date or ISIN code that can be used. In such cases the programme as such is the subject of the STS notification and not the single ABCP issued under the programme. Otherwise, given the short tenor of the paper, the ABCP might already be matured before the STS notification is made public.

This means, that no ISIN or issuance date can be given on programme level.

4. Concerning the type of securitisation, it may make sense that a distinction between ABCP program level and ABCP transaction level is made. So possible types could be: non-ABCP, ABCP-programme level, ABCP-transaction level.

The type of underlying exposures should not be described, if the STS exposure is of the type of an ABCP programme level because there will be multiple types.

5. A cross-reference to existing documentation should be possible in order to avoid unintentional conflicting statements. Cross-references should also be possible to summaries or overviews under Art 7 (1)(c) STS-Reg. However, the cross reference-approach needs further explanation with regard to private transactions where no prospectus has been set up. Especially it is unclear how

underlying documentation shall be integrated in the notification. Underlying docs are comprehensive and complex and shall not be submitted to ESMA as it would not be feasible to review 10.000s of pages of underlying docs.

The format for cases where a simple confirmation and cross-reference is sufficient, should just name the referenced document and the relevant page range. No documentation identifier and no delivery of docs shall be necessary.

6. It is assumed that STS notifications have to be compiled manually. Originators and sponsors need to convert their usual formats (e.g. MS Excel or Word) into XML. This may cause additional effort. Therefore, for private transactions and the version of the STS notification which will not be published via ESMA's website, ESMA might consider to accept other formats as well.

ESMA's view that the costs generated by the RTS/ITS remain very limited for the originators and sponsors is not shared. Especially for ABCP sponsors extra costs can be quite significant, since STS notifications have to be prepared for each STS compliant liquidity facility plus, if applicable, for the programme. Given the fact that ABCP liquidity facilities and ABCP are of private nature and the published information is extremely limited (notwithstanding the point that the regular ABCP reporting anyways points out which transaction is STS compliant), the additional effect of the STS notification for investors is nil. Therefore the costs involved to prepare the STS notification in a fixed format should not be underestimated.

7. Concise explanation should only be required for items that are not digital (yes/no) or where several option may be used. Therefore the following items should be transferred to the confirmation only category:

Subject	Non- ABCP	ABCP	ABCP Pro-	ABCP	ESMA comments regarding the expected	reason
matter	ABCP	Trans- action article	gramme article	Spon- sor article	content of the STS notification	
Transfer of the underlying exposures by true sale or assignment	Article 20(1)	Article 24(1)	Article 26(1), same requirement as under Articles 20(1) and 24(1)	N/A	The STS notification shall confirm and include a concise explanation on whether there is no circumstance in which a liquidator or creditor of the originator could seek to unwind the securitisation and claim that the receivables are available to the general creditors of the originator. The explanation shall specify whether the transfer of the underlying exposures is made by means of true sale	Yes/No
No severe clawback provisions	Article 20 (2)	Article 24(2)	No severe clawback provisions	N/A	The STS notification shall include a concise explanation that none of the situations referred to in Article 20 (2) (a) and (b) or Article 24(2) are found in the securitisation, unless the requirements laid down in Article 20 (3) or 24 (3) apply. Such explanation must include cross-reference to Item 3.3 of Annex 11.	Yes/No
Clawback provisions in national insolvency laws	Article s 20(3)	Article 24(3)	Article 26(1), same requirement as under Articles 20(3) and 24(3);	N/A	The STS notification shall include a concise explanation on which of the clawback provisions in national insolvency laws form an exception to the severe clawback provisions as provided for in Article 20(2) of the Securitisation Regulation.	Yes/No
Standard reference rates.	Article 21(3)	Article 24(16)	Article 26(1), same requirement as under Article 21(3) and 24(16)	N/A	STS notification shall include a concise explanation on whether and how the referenced interest rates used under the securitisation assets and liabilities are calculated by reference to generally used market interest rates, which are considered to be "acceptable" in comparison with unconventional or exotic (and hard to calculate) rates (expected cross-references with the Prospectus includes Items 2.2.2 and 2.2.13 of Annex 11).	Yes/No

No trapping of cash following enforcement or acceleration notice	Article 21(4);	Article 24(17) ;	Article 26(1), same requirement as under Article 21(4) and 24(17);	N/A	The STS notification shall include a concise explanation on how the requirement is met, including explanation of cases where cash may be trapped in the SSPE (expected cross-references with the Prospectus: Item 3.4.6 of Annex 11).	Yes/No
Drawn down of liquidity facility, where funding commitment s of the liquidity facility are not renewed by the sponsor:	N/A	N/A	N/A	Article 25(7)	In conjunction with Article 26(7)(f) of the Securitisation Regulation, the STS notification shall include a concise explanation from the sponsor of an ABCP programme on whether the liquidity facility is drawn down and the maturing securities are repaid in the event that the sponsor does not renew the funding commitment of the liquidity facility before its expiry.	Yes/No
ABCP programme fully supported by a sponsor	N/A	N/A	Article 26(3)	N/A	The STS notification shall include a confirmation and a concise explanation from the sponsor on whether and how the ABCP programme is fully supported by a sponsor.	Yes/No

Furthermore, one item is redundant and should be deleted from the list:

The seller (at transaction level) or the sponsor (at the level of the ABCP programme) shall satisfy with the risk retention requirement s referred to	N/A	N/A	N/A	Article 25(5)	The STS notification shall include a concise explanation from the seller (ABCP transaction) or sponsor (ABCP programme) on how each of them comply with the risk retention requirements along the lines described under Article 21(1).	delete, already covered by item "compliance with risk retention requirements"
s referred to in Article 6						

Additionally, the following items should be transferred in the table for concise explanation because they can be answered either with Y/N and/or by cross-reference to the securitisation documentation.

Subject matter	Non- ABCP	ABCP Trans- action	ABCP Progr amme	ABCP Spon- sor	ESMA comments regarding the expected content of the STS notification	reason
Soundness of the underwriting standard	Article 20(10)	Article 24(18)	Article 26(1)	N/A	The STS notification shall confirm and provide a detailed explanation as to whether the underlying exposures were originated in the lender's ordinary course of business and include a description of any material changes from prior underwriting standards. Such explanation should specify whether the applied underwriting standard were no less stringent that those applied to exposures that were not securitised (expected cross-references with the Prospectus: Item 2.2.7 of Annex 11).	concise with cross reference to docs should suffice
Repayment of the holders of the securitisatio n positions do not depend predominant ly on sale of assets	Article 20(13)	Article 24(11)	N/A	N/A	ESMA considers that the STS notification shall include a detailed explanation on explain the degree of dependence of the prepayments of the holders on the sale of assets securing the underlying exposures. Where applicable such explanation may refer to the use of "residual values limits" in the securitisation, which may vary depending on the nature of the underlying exposures (expected cross-references with the Prospectus: Item 3.4.1 of Annex 11.	concise with cross reference to docs should suffice

Revolving securitisatio n with early amortisation events for termination of revolving period based on prescribed triggers	Article 21(6)	Article 24(19)	Article 26(1)	N/A	ESMA is of the view that, where applicable, the STS notification shall include a detailed explanation on how each of the early amortisation provisions or listed triggers under the Article 21(6) and Article 24(19) of the Securitisation Regulation are met (expected cross-references with the Prospectus: Item 3.1 of Annex 10 and Items 2.3 and 2.4 of Annex 11). Should the explanation be available in other publicly available underlying documentation, then the STS notification shall indicate how such documentation could be obtained.	concise with cross reference to docs should suffice
---	------------------	----------------	---------------	-----	---	--